# Union Calendar No. 231

110TH CONGRESS 1ST SESSION

# H. R. 3773

### [Report No. 110-373, Parts I and II]

To amend the Foreign Intelligence Surveillance Act of 1978 to establish a procedure for authorizing certain acquisitions of foreign intelligence, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

October 9, 2007

Mr. Conyers (for himself, Mr. Reyes, Mr. Nadler, Mr. Scott of Virginia, Ms. Jackson-Lee of Texas, Ms. Hooley, Mrs. Christensen, and Mr. Rodriguez) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Select Committee on Intelligence (Permanent Select), for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### October 12, 2007

Reported from the Committee on the Judiciary with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

#### October 12, 2007

Reported from the Permanent Select Committee on Intelligence with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in boldface roman]

[For text of introduced bill, see copy of bill as introduced on October 9, 2007]

# A BILL

To amend the Foreign Intelligence Surveillance Act of 1978

to establish a procedure for authorizing certain acquisitions of foreign intelligence, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the "Re-
- 5 sponsible Electronic Surveillance That is Overseen, Re-
- 6 viewed, and Effective Act of 2007" or "RESTORE Act of
- 7 2007".
- 8 (b) Table of Contents for
- 9 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Clarification of electronic surveillance of non-United States persons outside the United States.
  - Sec. 3. Procedure for authorizing acquisitions of communications of non-United States persons located outside the United States.
  - Sec. 4. Emergency authorization of acquisitions of communications of non-United States persons located outside the United States.
  - Sec. 5. Oversight of acquisitions of communications of non-United States persons located outside of the United States.
  - Sec. 6. Foreign Intelligence Surveillance Court en banc.
  - Sec. 7. Audit of warrantless surveillance programs.
  - Sec. 8. Record-keeping system on acquisition of communications of United States persons.
  - Sec. 9. Authorization for increased resources relating to foreign intelligence surveillance.
  - Sec. 10. Reiteration of FISA as the exclusive means by which electronic surveillance may be conducted for gathering foreign intelligence information.
  - Sec. 11. Technical and conforming amendments.
  - Sec. 12. Sunset; transition procedures.

1	SEC. 2. CLARIFICATION OF ELECTRONIC SURVEILLANCE OF
2	NON-UNITED STATES PERSONS OUTSIDE THE
3	UNITED STATES.
4	Section 105A of the Foreign Intelligence Surveillance
5	Act of 1978 (50 U.S.C. 1801 et seq.) is amended to read
6	as follows:
7	"CLARIFICATION OF ELECTRONIC SURVEILLANCE OF NON-
8	UNITED STATES PERSONS OUTSIDE THE UNITED STATES
9	"Sec. 105A. (a) Foreign to Foreign Communica-
10	tions.—Notwithstanding any other provision of this Act,
11	a court order is not required for the acquisition of the con-
12	tents of any communication between persons that are not
13	United States persons and are not located within the
14	United States for the purpose of collecting foreign intel-
15	ligence information, without respect to whether the commu-
16	nication passes through the United States or the surveil-
17	lance device is located within the United States.
18	"(b) Communications of Non-United States Per-
19	Sons Outside of the United States.—Notwithstanding
20	any other provision of this Act other than subsection (a),
21	electronic surveillance that is directed at the acquisition of
22	the communications of a person that is reasonably believed
23	to be located outside the United States and not a United
24	States person for the purpose of collecting foreign intel-
25	ligence information (as defined in paragraph (1) or (2)(A)

1	of section 101(e)) by targeting that person shall be con-
2	ducted pursuant to—
3	"(1) an order approved in accordance with sec-
4	tion 105 or 105B; or
5	"(2) an emergency authorization in accordance
6	with section 105 or 105C.".
7	SEC. 3. PROCEDURE FOR AUTHORIZING ACQUISITIONS OF
8	COMMUNICATIONS OF NON-UNITED STATES
9	PERSONS LOCATED OUTSIDE THE UNITED
10	STATES.
11	Section 105B of the Foreign Intelligence Surveillance
12	Act of 1978 (50 U.S.C. 1801 et seq.) is amended to read
13	as follows:
14	"PROCEDURE FOR AUTHORIZING ACQUISITIONS OF COMMU-
15	NICATIONS OF NON-UNITED STATES PERSONS LO-
16	CATED OUTSIDE THE UNITED STATES
17	"Sec. 105B. (a) In General.—Notwithstanding any
18	other provision of this Act, the Director of National Intel-
19	ligence and the Attorney General may jointly apply to a
20	judge of the court established under section 103(a) for an
21	ex parte order, or the extension of an order, authorizing
22	for a period of up to one year the acquisition of communica-
23	tions of persons that are reasonably believed to be located
24	outside the United States and not United States persons
25	for the purpose of collecting foreign intelligence information

1	(as defined in paragraph (1) or (2)(A) of section 101(e))
2	by targeting those persons.
3	"(b) Application Inclusions.—An application
4	under subsection (a) shall include—
5	"(1) a certification by the Director of National
6	Intelligence and the Attorney General that—
7	"(A) the targets of the acquisition of foreign
8	intelligence information under this section are
9	persons reasonably believed to be located outside
10	the United States;
11	"(B) the targets of the acquisition are rea-
12	sonably believed to be persons that are not
13	United States persons;
14	"(C) the acquisition involves obtaining the
15	foreign intelligence information from, or with the
16	assistance of, a communications service provider
17	or custodian, or an officer, employee, or agent of
18	such service provider or custodian, who has au-
19	thorized access to the communications to be ac-
20	quired, either as they are transmitted or while
21	they are stored, or equipment that is being or
22	may be used to transmit or store such commu-
23	nications; and
24	"(D) a significant purpose of the acquisi-
25	tion is to obtain foreign intelligence information

1	(as defined in paragraph (1) or (2)(A) of section
2	101(e)); and
3	"(2) a description of—
4	"(A) the procedures that will be used by the
5	Director of National Intelligence and the Attor-
6	ney General during the duration of the order to
7	determine that there is a reasonable belief that
8	the targets of the acquisition are persons that are
9	located outside the United States and not United
10	States persons;
11	"(B) the nature of the information sought,
12	including the identity of any foreign power
13	against whom the acquisition will be directed;
14	"(C) minimization procedures that meet the
15	definition of minimization procedures under sec-
16	tion 101(h) to be used with respect to such acqui-
17	sition; and
18	"(D) the guidelines that will be used to en-
19	sure that an application is filed under section
20	104, if otherwise required by this Act, when a
21	significant purpose of an acquisition is to ac-
22	quire the communications of a specific person
23	reasonably believed to be located in the United
24	States.

"(c) Specific Place Not Required.—An applica-1 2 tion under subsection (a) is not required to identify the spe-3 cific facilities, places, premises, or property at which the 4 acquisition of foreign intelligence information will be di-5 rected. 6 "(d) Review of Application.—Not later than 15 days after a judge receives an application under subsection 8 (a), the judge shall review such application and shall approve the application if the judge finds that— 10 "(1) the proposed procedures referred to in sub-11 section (b)(2)(A) are reasonably designed to determine 12 whether the targets of the acquisition are located out-13 side the United States and not United States persons: 14 "(2) the proposed minimization procedures re-15 ferred to in subsection (b)(2)(C) meet the definition of 16 minimization procedures under section 101(h); and 17 "(3) the guidelines referred to in subsection 18 (b)(2)(D) are reasonably designed to ensure that an 19 application is filed under section 104, if otherwise re-20 quired by this Act, when a significant purpose of an 21 acquisition is to acquire the communications of a spe-22 cific person reasonably believed to be located in the 23 United States. "(e) ORDER.— 24

1	"(1) In general.—A judge approving an appli-
2	cation under subsection (d) shall issue an order—
3	"(A) authorizing the acquisition of the con-
4	tents of the communications as requested, or as
5	modified by the judge;
6	"(B) requiring the communications service
7	provider or custodian, or officer, employee, or
8	agent of such service provider or custodian, who
9	has authorized access to the information, facili-
10	ties, or technical assistance necessary to accom-
11	plish the acquisition to provide such informa-
12	tion, facilities, or technical assistance necessary
13	to accomplish the acquisition and to produce a
14	minimum of interference with the services that
15	provider, custodian, officer, employee, or agent is
16	providing the target of the acquisition;
17	"(C) requiring such communications service
18	provider, custodian, officer, employee, or agent,
19	upon the request of the applicant, to maintain
20	under security procedures approved by the Attor-
21	ney General and the Director of National Intel-
22	ligence any records concerning the acquisition or
23	the aid furnished;
24	"(D) directing the Federal Government to—

1	"(i) compensate, at the prevailing rate,
2	a person for providing information, facili-
3	ties, or assistance pursuant to such order;
4	and
5	"(ii) provide a copy of the portion of
6	the order directing the person to comply
7	with the order to such person; and
8	"(E) directing the applicant to follow—
9	"(i) the procedures referred to in sub-
10	section (b)(2)(A) as proposed or as modified
11	by the judge;
12	"(ii) the minimization procedures re-
13	ferred to in subsection (b)(2)(C) as proposed
14	or as modified by the judge; and
15	"(iii) the guidelines referred to in sub-
16	section $(b)(2)(D)$ as proposed or as modified
17	by the judge.
18	"(2) Failure to comply.—If a person fails to
19	comply with an order issued under paragraph (1), the
20	Attorney General may invoke the aid of the court es-
21	tablished under section 103(a) to compel compliance
22	with the order. Failure to obey an order of the court
23	may be punished by the court as contempt of court.
24	Any process under this section may be served in any
25	judicial district in which the person may be found.

- "(3) Liability of order.—Notwithstanding any other law, no cause of action shall lie in any court against any person for providing any information, facilities, or assistance in accordance with an order issued under this subsection.
  - "(4) RETENTION OF ORDER.—The Director of National Intelligence and the court established under subsection 103(a) shall retain an order issued under this section for a period of not less than 10 years from the date on which such order is issued.
  - "(5) Assessment of compliance with court ORDER.—At or before the end of the period of time for which an acquisition is approved by an order or an extension under this section, the judge shall assess compliance with the procedures and guidelines referred to in paragraph (1)(E) and review the circumstances under which information concerning United States persons was acquired, retained, or disseminated.".

1	SEC. 4. EMERGENCY AUTHORIZATION OF ACQUISITIONS OF
2	COMMUNICATIONS OF NON-UNITED STATES
3	PERSONS LOCATED OUTSIDE THE UNITED
4	STATES.
5	Section 105C of the Foreign Intelligence Surveillance
6	Act of 1978 (50 U.S.C. 1801 et seq.) is amended to read
7	as follows:
8	"EMERGENCY AUTHORIZATION OF ACQUISITIONS OF COM-
9	MUNICATIONS OF NON-UNITED STATES PERSONS LO-
10	CATED OUTSIDE THE UNITED STATES
11	"Sec. 105C. (a) Application After Emergency Au-
12	THORIZATION.—As soon as is practicable, but not more
13	than 7 days after the Director of National Intelligence and
14	the Attorney General authorize an acquisition under this
15	section, an application for an order authorizing the acquisi-
16	tion in accordance with section $105B$ shall be submitted to
17	the judge referred to in subsection (b)(2) of this section for
18	approval of the acquisition in accordance with section
19	105B.
20	"(b) Emergency Authorization.—Notwithstanding
21	any other provision of this Act, the Director of National
22	Intelligence and the Attorney General may jointly authorize
23	the emergency acquisition of foreign intelligence informa-
24	tion for a period of not more than 45 days if—
25	"(1) the Director of National Intelligence and the
26	Attorney General jointly determine that—

1	"(A) an emergency situation exists with re-
2	spect to an authorization for an acquisition
3	under section 105B before an order approving
4	the acquisition under such section can with due
5	diligence be obtained;
6	"(B) the targets of the acquisition of foreign
7	intelligence information under this section are
8	persons reasonably believed to be located outside
9	the United States;
10	"(C) the targets of the acquisition are rea-
11	sonably believed to be persons that are not
12	United States persons;
13	"(D) there are reasonable procedures in
14	place for determining that the acquisition of for-
15	eign intelligence information under this section
16	will be acquired by targeting only persons that
17	are reasonably believed to be located outside the
18	United States and not United States persons;
19	"(E) the acquisition involves obtaining the
20	foreign intelligence information from, or with the
21	assistance of, a communications service provider
22	or custodian, or an officer, employee, or agent of
23	such service provider or custodian, who has au-
24	thorized gases to the communications to be as

quired, either as they are transmitted or while

1	they are stored, or equipment that is being or
2	may be used to transmit or store such commu-
3	nications;
4	"(F) a significant purpose of the acquisi-
5	tion is to obtain foreign intelligence information
6	(as defined in paragraph (1) or (2)(A) of section
7	101(e));
8	"(G) minimization procedures to be used
9	with respect to such acquisition activity meet the
10	definition of minimization procedures under sec-
11	tion 101(h); and
12	"(H) there are guidelines that will be used
13	to ensure that an application is filed under sec-
14	tion 104, if otherwise required by this Act, when
15	a significant purpose of an acquisition is to ac-
16	quire the communications of a specific person
17	reasonably believed to be located in the United
18	States; and
19	"(2) the Director of National Intelligence and the
20	Attorney General, or their designees, inform a judge
21	having jurisdiction to approve an acquisition under
22	section 105B at the time of the authorization under
23	this section that the decision has been made to acquire
24	foreign intelligence information.

1	"(c) Information, Facilities, and Technical As-
2	SISTANCE.—Pursuant to an authorization of an acquisition
3	under this section, the Attorney General may direct a com-
4	munications service provider, custodian, or an officer, em-
5	ployee, or agent of such service provider or custodian, who
6	has the lawful authority to access the information, facilities,
7	or technical assistance necessary to accomplish such acqui-
8	sition to—
9	"(1) furnish the Attorney General forthwith with
10	such information, facilities, or technical assistance in
11	a manner that will protect the secrecy of the acquisi-
12	tion and produce a minimum of interference with the
13	services that provider, custodian, officer, employee, or
14	agent is providing the target of the acquisition; and
15	"(2) maintain under security procedures ap-
16	proved by the Attorney General and the Director of
17	National Intelligence any records concerning the ac-
18	quisition or the aid furnished.".
19	SEC. 5. OVERSIGHT OF ACQUISITIONS OF COMMUNICA-
20	TIONS OF NON-UNITED STATES PERSONS LO-
21	CATED OUTSIDE OF THE UNITED STATES.
22	The Foreign Intelligence Surveillance Act of 1978 (50
23	U.S.C. 1801 et seq.) is amended by inserting after section
24	105C the following new section:

1	"OVERSIGHT OF ACQUISITIONS OF COMMUNICATIONS OF
2	NON-UNITED STATES PERSONS LOCATED OUTSIDE OF
3	THE UNITED STATES
4	"Sec. 105D. (a) Application; Procedures; Or-
5	DERS.—Not later than 7 days after an application is sub-
6	mitted under section $105B(a)$ or an order is issued under
7	section 105B(e), the Director of National Intelligence and
8	the Attorney General shall submit to the appropriate com-
9	mittees of Congress—
10	"(1) in the case of an application—
11	"(A) a copy of the application, including
12	the certification made under section $105B(b)(1)$ ;
13	and
14	"(B) a description of the primary purpose
15	of the acquisition for which the application is
16	submitted; and
17	"(2) in the case of an order, a copy of the order,
18	including the procedures and guidelines referred to in
19	section $105B(e)(1)(E)$ .
20	"(b) Quarterly Audits.—
21	"(1) AUDIT.—Not later than 120 days after the
22	date of the enactment of this section, and every 120
23	days thereafter until the expiration of all orders
24	issued under section 105B, the Inspector General of
25	the Department of Justice shall complete an audit on

1	the implementation of and compliance with the proce-
2	dures and guidelines referred to in section
3	105B(e)(1)(E) and shall submit to the appropriate
4	committees of Congress, the Attorney General, the Di-
5	rector of National Intelligence, and the court estab-
6	lished under section 103(a) the results of such audit,
7	including, for each order authorizing the acquisition
8	of foreign intelligence under section 105B—
9	"(A) the number of targets of an acquisition
10	under such order that were later determined to
11	be located in the United States;
12	"(B) the number of persons located in the
13	United States whose communications have been
14	acquired under such order;
15	"(C) the number and nature of reports dis-
16	seminated containing information on a United
17	States person that was collected under such
18	order; and
19	"(D) the number of applications submitted
20	for approval of electronic surveillance under sec-
21	tion 104 for targets whose communications were
22	acquired under such order.
23	"(2) Report.—Not later than 30 days after the
24	completion of an audit under paragraph (1), the At-
25	torney General shall submit to the appropriate com-

1 mittees of Congress and the court established under 2 section 103(a) a report containing the results of such 3 audit. 4 "(c) Compliance Reports.—Not later than 60 days after the date of the enactment of this section, and every 6 120 days thereafter until the expiration of all orders issued under section 105B, the Director of National Intelligence 8 and the Attorney General shall submit to the appropriate committees of Congress and the court established under section 103(a) a report concerning acquisitions under section 10 105B during the previous 120-day period. Each report sub-12 mitted under this section shall include a description of any incidents of non-compliance with an order issued under section 105B(e), including incidents of non-compliance by— 14 15 "(1) an element of the intelligence community 16 with minimization procedures referred to in section 17 105B(e)(1)(E)(i); 18 "(2) an element of the intelligence community 19 with procedures referred tosection in20 105B(e)(1)(E)(ii); 21 "(3) an element of the intelligence community 22 with guidelines referred toinsection 23 105B(e)(1)(E)(iii); and"(4) a person directed to provide information, 24 25 facilities, or technical assistance under such order.

1	"(d) Report on Emergency Authority.—The Di-
2	rector of National Intelligence and the Attorney General
3	shall annually submit to the appropriate committees of
4	Congress a report containing the number of emergency au-
5	thorizations of acquisitions under section 105C and a de-
6	scription of any incidents of non-compliance with an emer-
7	gency authorization under such section.
8	"(e) Appropriate Committees of Congress De-
9	FINED.—In this section, the term 'appropriate committees
10	of Congress' means—
11	"(1) the Permanent Select Committee on Intel-
12	ligence of the House of Representatives;
13	"(2) the Select Committee on Intelligence of the
14	Senate; and
15	"(3) the Committees on the Judiciary of the
16	House of Representatives and the Senate.".
17	SEC. 6. FOREIGN INTELLIGENCE SURVEILLANCE COURT EN
18	BANC.
19	Section 103 of the Foreign Intelligence Surveillance
20	Act of 1978 (50 U.S.C. 1803) is amended by adding at the
21	end the following new subsection:
22	"(g) In any case where the court established under sub-
23	section (a) or a judge of such court is required to review

24 a matter under this Act, the court may, at the discretion

- 1 of the court, sit en banc to review such matter and issue
- 2 any orders related to such matter.".
- 3 SEC. 7. AUDIT OF WARRANTLESS SURVEILLANCE PRO-
- 4 GRAMS.
- 5 (a) AUDIT.—Not later than 180 days after the date
- 6 of the enactment of this Act, the Inspector General of the
- 7 Department of Justice shall complete an audit of all pro-
- 8 grams of the Federal Government involving the acquisition
- 9 of communications conducted without a court order on or
- 10 after September 11, 2001, including the Terrorist Surveil-
- 11 lance Program referred to by the President in a radio ad-
- 12 dress on December 17, 2005. Such audit shall include ac-
- 13 quiring all documents relevant to such programs, including
- 14 memoranda concerning the legal authority of a program,
- 15 authorizations of a program, certifications to telecommuni-
- 16 cations carriers, and court orders.
- 17 *(b)* REPORT.—
- 18 (1) In General.—Not later than 30 days after
- 19 the completion of the audit under subsection (a), the
- 20 Inspector General shall submit to the Permanent Se-
- 21 lect Committee on Intelligence and the Committee on
- 22 the Judiciary of the House of Representatives and the
- 23 Select Committee on Intelligence and the Committee
- on the Judiciary of the Senate a report containing

1	the results of such audit, including all documents ac-
2	quired pursuant to conducting such audit.
3	(2) FORM.—The report under paragraph (1)
4	shall be submitted in unclassified form, but may in-
5	clude a classified annex.
6	(c) Expedited Security Clearance.—The Director
7	of National Intelligence shall ensure that the process for the
8	investigation and adjudication of an application by the In-
9	spector General or the appropriate staff of the Office of the
10	Inspector General of the Department of Justice for a secu-
11	rity clearance necessary for the conduct of the audit under
12	subsection (a) is conducted as expeditiously as possible.
1 4	
	SEC. 8. RECORD-KEEPING SYSTEM ON ACQUISITION OF
13	SEC. 8. RECORD-KEEPING SYSTEM ON ACQUISITION OF COMMUNICATIONS OF UNITED STATES PER-
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13 14 15 16	COMMUNICATIONS OF UNITED STATES PER-
13 14 15 16	COMMUNICATIONS OF UNITED STATES PER- SONS.
13 14 15 16 17	COMMUNICATIONS OF UNITED STATES PER- SONS.  (a) Record-Keeping System.—The Director of Na-
13 14 15 16 17	COMMUNICATIONS OF UNITED STATES PERSONS.  (a) Record-Keeping System.—The Director of National Intelligence and the Attorney General shall jointly
13 14 15 16 17	COMMUNICATIONS OF UNITED STATES PERSONS.  (a) Record-Keeping System.—The Director of National Intelligence and the Attorney General shall jointly develop and maintain a record-keeping system that will
13 14 15 16 17 18 19 20	COMMUNICATIONS OF UNITED STATES PERSONS.  (a) Record-Keeping System.—The Director of National Intelligence and the Attorney General shall jointly develop and maintain a record-keeping system that will keep track of—
13 14 15 16 17 18	COMMUNICATIONS OF UNITED STATES PERSONS.  (a) RECORD-KEEPING SYSTEM.—The Director of National Intelligence and the Attorney General shall jointly develop and maintain a record-keeping system that will keep track of—  (1) the instances where the identity of a United
13 14 15 16 17 18 19 20 21	COMMUNICATIONS OF UNITED STATES PERSONS.  (a) Record-Keeping System.—The Director of National Intelligence and the Attorney General shall jointly develop and maintain a record-keeping system that will keep track of—  (1) the instances where the identity of a United States person whose communications were acquired

1	the communications to other departments or agencies
2	of the United States; and
3	(2) the departments and agencies of the Federal
4	Government and persons to whom such identity infor-
5	mation was disclosed.
6	(b) Report.—The Director of National Intelligence
7	and the Attorney General shall annually submit to the Per-
8	manent Select Committee on Intelligence and the Com-
9	mittee on the Judiciary of the House of Representatives and
10	the Select Committee on Intelligence and the Committee on
11	the Judiciary of the Senate a report on the record-keeping
12	system created under subsection (a), including the number
13	of instances referred to in paragraph (1).
13	of instances referred to in paragraph (1).  SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE-
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	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE-
13 14 15 16	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR-
13 14 15 16 17	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR- VEILLANCE.
13 14 15 16 17	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR- VEILLANCE.  There are authorized to be appropriated the Depart-
13 14 15 16 17 18	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR- VEILLANCE.  There are authorized to be appropriated the Depart- ment of Justice, for the activities of the Office of the Inspec-
13 14 15 16 17 18 19 20	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR- VEILLANCE.  There are authorized to be appropriated the Depart- ment of Justice, for the activities of the Office of the Inspec- tor General, the Office of Intelligence Policy and Review,
13 14 15 16 17 18 19 20 21	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR- VEILLANCE.  There are authorized to be appropriated the Depart- ment of Justice, for the activities of the Office of the Inspec- tor General, the Office of Intelligence Policy and Review, and other appropriate elements of the National Security Di-
13 14 15 16 17 18 19 20 21	SEC. 9. AUTHORIZATION FOR INCREASED RESOURCES RE- LATING TO FOREIGN INTELLIGENCE SUR- VEILLANCE.  There are authorized to be appropriated the Depart- ment of Justice, for the activities of the Office of the Inspec- tor General, the Office of Intelligence Policy and Review, and other appropriate elements of the National Security Di- vision, and the National Security Agency such sums as may

1	(1) applications and other submissions to the
2	court established under section 103(a) of the Foreign
3	Intelligence Surveillance Act of 1978 (50 U.S.C.
4	1803(a));
5	(2) the audit and reporting requirements
6	under—
7	(A) section 105D of such Act; and
8	(B) section 7; and
9	(3) the record-keeping system and reporting re-
10	quirements under section 8.
11	SEC. 10. REITERATION OF FISA AS THE EXCLUSIVE MEANS
12	BY WHICH ELECTRONIC SURVEILLANCE MAY
10	BE CONDUCTED FOR GATHERING FOREIGN
13	BE CONDUCTED FOR GATHERING FOREIGN
	INTELLIGENCE INFORMATION.
<ul><li>13</li><li>14</li><li>15</li></ul>	
14 15	INTELLIGENCE INFORMATION.
<ul><li>14</li><li>15</li><li>16</li></ul>	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other
14 15 16 17	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other provision of law, the Foreign Intelligence Surveillance Act
14 15 16 17 18	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other provision of law, the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) shall be the exclusive means
14 15 16 17 18	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other provision of law, the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) shall be the exclusive means by which electronic surveillance may be conducted for the
14 15 16 17 18	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other provision of law, the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) shall be the exclusive means by which electronic surveillance may be conducted for the purpose of gathering foreign intelligence information.
14 15 16 17 18 19 20	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other provision of law, the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) shall be the exclusive means by which electronic surveillance may be conducted for the purpose of gathering foreign intelligence information.  (b) Specific Authorization Required for Exceptions.
14 15 16 17 18 19 20 21	INTELLIGENCE INFORMATION.  (a) Exclusive Means.—Notwithstanding any other provision of law, the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) shall be the exclusive means by which electronic surveillance may be conducted for the purpose of gathering foreign intelligence information.  (b) Specific Authorization Required for Exception.—Subsection (a) shall apply until specific statutory

- 1 utory authorization shall be the only exception to subsection
- 2 *(a)*.
- 3 SEC. 11. TECHNICAL AND CONFORMING AMENDMENTS.
- 4 (a) Table of Contents.—The table of contents in the
- 5 first section of the Foreign Intelligence Surveillance Act of
- 6 1978 (50 U.S.C. 1801 et seq.) is amended by striking the
- 7 items relating to sections 105A, 105B, and 105C and insert-
- 8 ing the following new items:
  - "Sec. 105A. Clarification of electronic surveillance of non-United States persons outside the United States.
  - "Sec. 105B. Procedure for authorizing acquisitions of communications of non-United States persons located outside the United States.
  - "Sec. 105C. Emergency authorization of acquisitions of communications of non-United States persons located outside the United States.
  - "Sec. 105D. Oversight of acquisitions of communications of non-United States persons located outside of the United States.".
- 9 (b) Section 103(e) of FISA.—Section 103(e) of the
- 10 Foreign Intelligence Surveillance Act of 1978 (50 U.S.C.
- 11 1803(e)) is amended—
- 12 (1) in paragraph (1), by striking "105B(h) or";
- 13 *and*
- 14 (2) in paragraph (2), by striking "105B(h) or".
- 15 (c) Repeal of Certain Provisions of the Pro-
- 16 TECT AMERICA ACT OF 2007.—Sections 4 and 6 of the Pro-
- 17 tect America Act 2007 (Public Law 110-55) are hereby re-
- 18 pealed.
- 19 SEC. 12. SUNSET; TRANSITION PROCEDURES.
- 20 (a) Sunset of New Provisions.—

1	(1) In general.—Except as provided in para-
2	graph (2), effective on December 31, 2009—
3	(A) sections 105A, 105B, 105C, and 105D
4	of the Foreign Intelligence Surveillance Act of
5	1978 (50 U.S.C. 1801 et seq.) are hereby re-
6	pealed; and
7	(B) the table of contents in the first section
8	of such Act is amended by striking the items re-
9	lating to sections 105A, 105B, 105C, and 105D.
10	(2) Acquisitions authorized prior to sun-
11	SET.—Any authorization or order issued under sec-
12	tion 105B of the Foreign Intelligence Surveillance Act
13	of 1978, as amended by this Act, in effect on Decem-
14	ber 31, 2009, shall continue in effect until the date of
15	the expiration of such authorization or order.
16	(b) Acquisitions Authorized Prior to Enact-
17	MENT.—
18	(1) Effect.—Notwithstanding the amendments
19	made by this Act, an authorization of the acquisition
20	of foreign intelligence information under section $105B$
21	of the Foreign Intelligence Surveillance Act of 1978
22	(50 U.S.C. 1801 et seq.) made before the date of the
23	enactment of this Act shall remain in effect until the
24	date of the expiration of such authorization or the

- date that is 180 days after such date of enactment,
   whichever is earlier.
- (2) REPORT.—Not later than 30 days after the 3 4 date of the expiration of all authorizations of acquisi-5 tion of foreign intelligence information under section 6 105B of the Foreign Intelligence Surveillance Act of 7 1978 (as added by Public Law 110–55) made before 8 the date of the enactment of this Act in accordance 9 with paragraph (1), the Director of National Intel-10 ligence and the Attorney General shall submit to the 11 Permanent Select Committee on Intelligence and the 12 Committee on the Judiciary of the House of Rep-13 resentatives and the Select Committee on Intelligence 14 and the Committee on the Judiciary of the Senate a 15 report on such authorizations, including—
  - (A) the number of targets of an acquisition under section 105B of such Act (as in effect on the day before the date of the enactment of this Act) that were later determined to be located in the United States;
  - (B) the number of persons located in the United States whose communications have been acquired under such section;

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(C) the number of reports disseminated con-
taining information on a United States person
that was collected under such section;
(D) the number of applications submitted
for approval of electronic surveillance under sec-
tion 104 of such Act based upon information col-
lected pursuant to an acquisition authorized
under section 105B of such Act (as in effect on
the day before the date of the enactment of this
Act); and
(E) a description of any incidents of non-
compliance with an authorization under such
section, including incidents of non-compliance
by—
(i) an element of the intelligence com-
munity with procedures referred to in sub-
section (a)(1) of such section;
(ii) an element of the intelligence com-
munity with minimization procedures re-
ferred to in subsection (a)(5) of such section;
and
(iii) a person directed to provide infor-
mation, facilities, or technical assistance
under subsection (e) of such section.

- 1 (3) Intelligence community defined.—In
- 2 this subsection, the term "intelligence community"
- 3 has the meaning given the term in section 3(4) of the
- 4 National Security Act of 1947 (50 U.S.C. 401a(4)).
- 5 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 6 (a) SHORT TITLE.—This Act may be cited as
- 7 the "Responsible Electronic Surveillance That
- 8 is Overseen, Reviewed, and Effective Act of
- 9 **2007" or "RESTORE Act of 2007".**
- 10 **(b)** TABLE OF CONTENTS.—The table of con-

#### 11 tents for this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Clarification of electronic surveillance of non-United States persons outside the United States.
- Sec. 3. Procedure for authorizing acquisitions of communications of non-United States persons located outside the United States.
- Sec. 4. Emergency authorization of acquisitions of communications of non-United States persons located outside the United States.
- Sec. 5. Oversight of acquisitions of communications of non-United States persons located outside of the United States.
- Sec. 6. Foreign Intelligence Surveillance Court en banc.
- Sec. 7. Foreign Intelligence Surveillance Court matters.
- Sec. 8. Reiteration of chapters 119 and 121 of title 18, United States Code, and Foreign Intelligence Surveillance Act of 1978 as exclusive means by which domestic electronic surveillance may be conducted.
- Sec. 9. Enhancement of electronic surveillance authority in wartime and other collection.
- Sec. 10. Audit of warrantless surveillance programs.
- Sec. 11. Record-keeping system on acquisition of communications of United States persons.
- Sec. 12. Authorization for increased resources relating to foreign intelligence surveillance.
- Sec. 13. Additional personnel for preparation and consideration of applications for orders approving electronic surveillance and physical search.
- Sec. 14. Document management system for applications for orders approving electronic surveillance.

- Sec. 15. Training of intelligence community personnel in foreign intelligence collection matters.
- Sec. 16. Information for Congress on the terrorist surveillance program and similar programs.
- Sec. 17. Technical and conforming amendments.
- Sec. 18. Sunset; transition procedures.
- 1 SEC. 2. CLARIFICATION OF ELECTRONIC SURVEILLANCE
- 2 OF NON-UNITED STATES PERSONS OUTSIDE
- 3 THE UNITED STATES.
- 4 Section 105A of the Foreign Intelligence
- 5 Surveillance Act of 1978 (50 U.S.C. 1801 et
- 6 seq.) is amended to read as follows:
- 7 "CLARIFICATION OF ELECTRONIC SURVEILLANCE
- 8 OF NON-UNITED STATES PERSONS OUTSIDE
- 9 THE UNITED STATES
- 10 "Sec. 105A. (a) Foreign to Foreign Com-
- 11 MUNICATIONS.—Notwithstanding any other
- 12 provision of this Act, a court order is not re-
- 13 quired for the acquisition of the contents of
- 14 any communication between persons that are
- 15 not United States persons and are not located
- 16 within the United States for the purpose of
- 17 collecting foreign intelligence information,
- 18 without respect to whether the communica-
- 19 tion passes through the United States or the
- 20 surveillance device is located within the
- 21 United States.

1	"(b) Communications of Non-United
2	STATES PERSONS OUTSIDE OF THE UNITED
3	STATES.—Notwithstanding any other provi-
4	sion of this Act other than subsection (a), elec-
5	tronic surveillance that is directed at the ac-
6	quisition of the communications of a person
7	that is reasonably believed to be located out-
8	side the United States and not a United States
9	person for the purpose of collecting foreign
10	intelligence information (as defined in para-
11	graph (1) or (2)(A) of section 101(e)) by tar-
12	geting that person shall be conducted pursu-
13	ant to—
14	"(1) an order approved in accordance
15	with section 105 or 105B; or
16	"(2) an emergency authorization in
17	accordance with section 105 or 105C.".
18	SEC. 3. PROCEDURE FOR AUTHORIZING ACQUISITIONS OF
19	COMMUNICATIONS OF NON-UNITED STATES
20	PERSONS LOCATED OUTSIDE THE UNITED
21	STATES.
22	Section 105B of the Foreign Intelligence
23	Surveillance Act of 1978 (50 U.S.C. 1801 et
24	seq.) is amended to read as follows:

1	"PROCEDURE FOR AUTHORIZING ACQUISITIONS OF
2	COMMUNICATIONS OF NON-UNITED STATES
3	PERSONS LOCATED OUTSIDE THE UNITED
4	STATES
5	"Sec. 105B. (a) In General.—Notwith-
6	standing any other provision of this Act, the
7	Director of National Intelligence and the At-
8	torney General may jointly apply to a judge
9	of the court established under section 103(a)
10	for an ex parte order, or the extension of an
11	order, authorizing for a period of up to one
12	year the acquisition of communications of
13	persons that are reasonably believed to be lo-
14	cated outside the United States and not
15	United States persons for the purpose of col-
16	lecting foreign intelligence information (as
17	defined in paragraph (1) or (2)(A) of section
18	101(e)) by targeting those persons.
19	"(b) APPLICATION INCLUSIONS.—An applica-
20	tion under subsection (a) shall include—
21	"(1) a certification by the Director of
22	National Intelligence and the Attorney
23	General that—
24	"(A) the targets of the acquisition
25	of foreign intelligence information

1	under this section are persons rea-
2	sonably believed to be located outside
3	the United States;
4	"(B) the targets of the acquisition
5	are reasonably believed to be persons
6	that are not United States persons;
7	"(C) the acquisition involves ob-
8	taining the foreign intelligence infor-
9	mation from, or with the assistance
10	of, a communications service pro-
11	vider or custodian, or an officer, em-
12	ployee, or agent of such service pro-
13	vider or custodian, who has author-
14	ized access to the communications to
15	be acquired, either as they are trans-
16	mitted or while they are stored, or
17	equipment that is being or may be
18	used to transmit or store such com-
19	munications; and
20	"(D) a significant purpose of the
21	acquisition is to obtain foreign intel-
22	ligence information (as defined in
23	paragraph (1) or (2)(A) of section
24	101(e)); and
25	"(2) a description of—

"(A) the procedures that will be 1 used by the Director of National In-2 telligence and the Attorney General 3 during the duration of the order to 4 determine that there is a reasonable 6 belief that the targets of the acquisi-7 tion are persons that are located outside the United States and not United 8 9 States persons;

- "(B) the nature of the information sought, including the identity of any foreign power against whom the acquisition will be directed;
- "(C) minimization procedures that meet the definition of minimization procedures under section 101(h) to be used with respect to such acquisition; and
- "(D) the guidelines that will be used to ensure that an application is filed under section 104, if otherwise required by this Act, when a significant purpose of an acquisition is to acquire the communications of a specific United States person reasonably

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1	believed to be located in the United
2	States.
3	"(c) Specific Place Not Required.—An
4	application under subsection (a) is not re-
5	quired to identify the specific facilities
6	places, premises, or property at which the ac-
7	quisition of foreign intelligence information
8	will be directed.
9	"(d) REVIEW OF APPLICATION.—Not later
10	than 15 days after a judge receives an applica-
11	tion under subsection (a), the judge shall re-
12	view such application and shall approve the
13	application if the judge finds that—
14	"(1) the proposed procedures referred
15	to in subsection (b)(2)(A) are reasonably
16	designed to determine whether the tar-
17	gets of the acquisition are located outside
18	the United States and not United States
19	persons;
20	"(2) the proposed minimization proce-
21	dures referred to in subsection (b)(2)(C)
22	meet the definition of minimization pro-
23	cedures under section 101(h); and
24	"(3) the guidelines referred to in sub-
25	section $(h)(2)(D)$ are reasonably designed

to ensure that an application is filed under section 104, if otherwise required by this Act, when a significant purpose of an acquisition is to acquire the communications of a specific United States person reasonably believed to be located in the United States.

## "(e) ORDER.—

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- "(1) IN GENERAL.—A judge approving an application under subsection (d) shall issue an order—
  - "(A) authorizing the acquisition of the contents of the communications as requested, or as modified by the judge;
  - "(B) requiring the communications service provider or custodian, or officer, employee, or agent of such service provider or custodian, who has authorized access to the information, facilities, or technical assistance necessary to accomplish the acquisition to provide such information, facilities, or technical assistance necessary to accomplish the acquisition

1	and to produce a minimum of inter-
2	ference with the services that pro-
3	vider, custodian, officer, employee, or
4	agent is providing the target of the
5	acquisition;
6	"(C) requiring such communica-
7	tions service provider, custodian, offi-
8	cer, employee, or agent, upon the re-
9	quest of the applicant, to maintain
10	under security procedures approved
11	by the Attorney General and the Di-
12	rector of National Intelligence any
13	records concerning the acquisition or
14	the aid furnished;
15	"(D) directing the Federal Gov-
16	ernment to—
17	"(i) compensate, at the pre-
18	vailing rate, a person for pro-
19	viding information, facilities, or
20	assistance pursuant to such
21	order; and
22	"(ii) provide a copy of the por-
23	tion of the order directing the
24	person to comply with the order
25	to such person: and

1	"(E) directing the applicant to fol-
2	low—
3	"(i) the procedures referred to
4	in subsection $(b)(2)(A)$ as pro-
5	posed or as modified by the judge;
6	"(ii) the minimization proce-
7	dures referred to in subsection
8	(b)(2)(C) as proposed or as modi-
9	fied by the judge; and
10	"(iii) the guidelines referred
11	to in subsection $(b)(2)(D)$ as pro-
12	posed or as modified by the judge.
13	"(2) FAILURE TO COMPLY.—If a person
14	fails to comply with an order issued
15	under paragraph (1), the Attorney Gen-
16	eral may invoke the aid of the court es-
17	tablished under section 103(a) to compel
18	compliance with the order. Failure to
19	obey an order of the court may be pun-
20	ished by the court as contempt of court.
21	Any process under this section may be
22	served in any judicial district in which
23	the person may be found.
24	"(3) LIABILITY OF ORDER.—Notwith-
25	standing any other law, no cause of ac-

- tion shall lie in any court against any person for providing any information, facilities, or assistance in accordance with an order issued under this subsection.
  - "(4) RETENTION OF ORDER.—The Director of National Intelligence and the court established under subsection 103(a) shall retain an order issued under this section for a period of not less than 10 years from the date on which such order is issued.
  - "(5) ASSESSMENT OF COMPLIANCE WITH COURT ORDER.—At or before the end of the period of time for which an acquisition is approved by an order or an extension under this section, the court established under section 103(a) shall, not less frequently than once each quarter, assess compliance with the procedures and guidelines referred to in paragraph (1)(E) and review the circumstances under which information concerning United States persons was acquired, retained, or disseminated."

1	SEC. 4. EMERGENCY AUTHORIZATION OF ACQUISITIONS OF
2	COMMUNICATIONS OF NON-UNITED STATES
3	PERSONS LOCATED OUTSIDE THE UNITED
4	STATES.
5	Section 105C of the Foreign Intelligence
6	Surveillance Act of 1978 (50 U.S.C. 1801 et
7	seq.) is amended to read as follows:
8	"EMERGENCY AUTHORIZATION OF ACQUISITIONS
9	OF COMMUNICATIONS OF NON-UNITED STATES
10	PERSONS LOCATED OUTSIDE THE UNITED
11	STATES
12	"Sec. 105C. (a) Application After Emer-
13	GENCY AUTHORIZATION.—As soon as is prac-
14	ticable, but not more than 7 days after the Di-
15	rector of National Intelligence and the Attor-
16	ney General authorize an acquisition under
17	this section, an application for an order au-
18	thorizing the acquisition in accordance with
19	section 105B shall be submitted to the judge
20	referred to in subsection (b)(2) of this section
21	for approval of the acquisition in accordance
22	with section 105B.
23	"(b) EMERGENCY AUTHORIZATION.—Not-
24	withstanding any other provision of this Act,
25	the Director of National Intelligence and the
26	Attorney General may jointly authorize the

1	emergency acquisition of foreign intelligence
2	information for a period of not more than 45
3	days if—
4	"(1) the Director of National Intel-
5	ligence and the Attorney General jointly
6	determine that—
7	"(A) an emergency situation exists
8	with respect to an authorization for
9	an acquisition under section 105B be-
10	fore an order approving the acquisi-
11	tion under such section can with due
12	diligence be obtained;
13	"(B) the targets of the acquisition
14	of foreign intelligence information
15	under this section are persons rea-
16	sonably believed to be located outside
17	the United States;
18	"(C) the targets of the acquisition
19	are reasonably believed to be persons
20	that are not United States persons;
21	"(D) there are reasonable proce-
22	dures in place for determining that
23	the acquisition of foreign intelligence
24	information under this section will be
25	acquired by targeting only persons

that are reasonably believed to be located outside the United States and not United States persons;

"(E) the acquisition involves obtaining the foreign intelligence information from, or with the assistance of, a communications service provider or custodian, or an officer, employee, or agent of such service provider or custodian, who has authorized access to the communications to be acquired, either as they are transmitted or while they are stored, or equipment that is being or may be used to transmit or store such communications;

"(F) a significant purpose of the acquisition is to obtain foreign intelligence information (as defined in paragraph (1) or (2)(A) of section 101(e));

"(G) minimization procedures to be used with respect to such acquisition activity meet the definition of minimization procedures under section 101(h); and

> "(H) there are guidelines that will be used to ensure that an application is filed under section 104, if otherwise required by this Act, when a significant purpose of an acquisition is to acquire the communications of a specific United States person reasonably believed to be located in the United States; and

- "(2) the Director of National Intelligence and the Attorney General, or their designees, inform a judge having jurisdiction to approve an acquisition under section 105B at the time of the authorization under this section that the decision has been made to acquire foreign intelligence information.
- "(c) Information, Facilities, and Tech-21 NICAL Assistance.—Pursuant to an authoriza-22 tion of an acquisition under this section, the 23 Attorney General may direct a communica-24 tions service provider, custodian, or an offi-

25 cer, employee, or agent of such service pro-

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- 1 vider or custodian, who has the lawful author-
- 2 ity to access the information, facilities, or
- 3 technical assistance necessary to accomplish
- 4 such acquisition to—
- 5 "(1) furnish the Attorney General
- 6 forthwith with such information, facili-
- 7 ties, or technical assistance in a manner
- 8 that will protect the secrecy of the acqui-
- 9 sition and produce a minimum of inter-
- ference with the services that provider,
- custodian, officer, employee, or agent is
- 12 providing the target of the acquisition;
- 13 **and**
- 14 "(2) maintain under security proce-
- dures approved by the Attorney General
- and the Director of National Intelligence
- any records concerning the acquisition or
- 18 **the aid furnished.".**
- 19 SEC. 5. OVERSIGHT OF ACQUISITIONS OF COMMUNICA-
- 20 TIONS OF NON-UNITED STATES PERSONS LO-
- 21 CATED OUTSIDE OF THE UNITED STATES.
- 22 The Foreign Intelligence Surveillance Act
- 23 of 1978 (50 U.S.C. 1801 et seq.) is amended by
- 24 inserting after section 105C the following new
- 25 **section:**

1	"OVERSIGHT OF ACQUISITIONS OF COMMUNICA-
2	TIONS OF NON-UNITED STATES PERSONS LO-
3	CATED OUTSIDE OF THE UNITED STATES
4	"Sec. 105D. (a) Application; Procedures;
5	ORDERS.—Not later than 7 days after an appli-
6	cation is submitted under section 105B(a) or
7	an order is issued under section 105B(e), the
8	Director of National Intelligence and the At-
9	torney General shall submit to the appro-
10	priate committees of Congress—
11	"(1) in the case of an application, a
12	copy of the application, including the cer-
13	tification made under section 105B(b)(1);
14	and
15	"(2) in the case of an order, a copy of
16	the order, including the procedures and
17	guidelines referred to in section
18	105B(e)(1)(E).
19	"(b) QUARTERLY AUDITS.—
20	"(1) AUDIT.—Not later than 120 days
21	after the date of the enactment of this
22	section, and every 120 days thereafter
23	until the expiration of all orders issued
24	under section 105B, the Inspector Gen-

eral of the Department of Justice shall

complete an audit on the implementation 1 of and compliance with the procedures 2 and guidelines referred to in section 3 105B(e)(1)(E) and shall submit to the ap-4 5 propriate committees of Congress, the Attorney General, the Director of National 6 7 Intelligence, and the court established under section 103(a) the results of such 8 audit, including, for each order author-9 izing the acquisition of foreign intel-10 11 ligence under section 105B— 12

- "(A) the number of targets of an acquisition under such order that were later determined to be located in the United States;
- "(B) the number of persons located in the United States whose communications have been acquired under such order:
- "(C) the number and nature of reports disseminated containing information on a United States person that was collected under such order; and

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"(D) the number of applications
submitted for approval of electronic
surveillance under section 104 for
targets whose communications were
acquired under such order.

"(2) REPORT.—Not later than 30 days after the completion of an audit under paragraph (1), the Attorney General shall submit to the appropriate committees of Congress and the court established under section 103(a) a report containing the results of such audit.

"(c) COMPLIANCE REPORTS.—Not later than
"(c) COMPLIANCE REPORTS.—Not later than
4 60 days after the date of the enactment of this
5 section, and every 120 days thereafter until
6 the expiration of all orders issued under sec7 tion 105B, the Director of National Intel8 ligence and the Attorney General shall submit
19 to the appropriate committees of Congress
20 and the court established under section 103(a)
21 a report concerning acquisitions under sec22 tion 105B during the previous 120-day period.
23 Each report submitted under this section
24 shall include a description of any incidents of
25 non-compliance with an order issued under

- section 105B(e), including incidents of non-compliance by—
- "(1) an element of the intelligence
  community with minimization procedures referred to in section
  105B(e)(1)(E)(i);
- 7 "(2) an element of the intelligence 8 community with procedures referred to 9 in section 105B(e)(1)(E)(ii);
- "(3) an element of the intelligence community with guidelines referred to in section 105B(e)(1)(E)(iii); and
- "(4) a person directed to provide information, facilities, or technical assistance under such order.
- 16 "(d) REPORT ON EMERGENCY AUTHORITY.—
- 17 The Director of National Intelligence and the
- 18 Attorney General shall annually submit to the
- 19 appropriate committees of Congress a report
- 20 containing the number of emergency author-
- 21 izations of acquisitions under section 105C
- 22 and a description of any incidents of non-com-
- 23 pliance with an emergency authorization
- 24 under such section.

1	"(e) APPROPRIATE COMMITTEES OF CON-
2	GRESS DEFINED.—In this section, the term 'ap-
3	propriate committees of Congress' means—
4	"(1) the Permanent Select Committee
5	on Intelligence of the House of Rep-
6	resentatives;
7	"(2) the Select Committee on Intel-
8	ligence of the Senate; and
9	"(3) the Committees on the Judiciary
10	of the House of Representatives and the
11	Senate.".
12	SEC. 6. FOREIGN INTELLIGENCE SURVEILLANCE COURT EN
13	BANC.
14	Section 103 of the Foreign Intelligence
15	Surveillance Act of 1978 (50 U.S.C. 1803) is
16	amended by adding at the end the following
17	new subsection:
18	"(g) In any case where the court estab-
19	lished under subsection (a) or a judge of such
20	court is required to review a matter under
21	this Act, the court may, at the discretion of

22 the court, sit en banc to review such matter

23 and issue any orders related to such matter.".

1	SEC. 7. FOREIGN INTELLIGENCE SURVEILLANCE COURT
2	MATTERS.
3	(a) AUTHORITY FOR ADDITIONAL JUDGES.—
4	Section 103(a) of the Foreign Intelligence Sur-
5	veillance Act of 1978 (50 U.S.C. 1803(a)) is
6	amended—
7	(1) by inserting "(1)" after "(a)";
8	(2) in paragraph (1) (as so des-
9	ignated)—
10	(A) by striking "11" and inserting
11	"15"; and
12	(B) by inserting "at least" before
13	"seven of the United States judicial
14	circuits"; and
15	(3) by designating the second sen-
16	tence as paragraph (3) and indenting
17	such paragraph, as so designated.
18	(b) Consideration of Emergency Applica-
19	TIONS.—Such section is further amended by
20	inserting after paragraph (1) (as designated
21	by subsection (a)(1)) the following new para-
22	graph:
23	"(2) A judge of the court shall make a de-
24	termination to approve, deny, or modify an
25	application submitted pursuant to section
26	105(f), section 304(e), or section 403 not later

- 1 than 24 hours after the receipt of such appli-
- 2 cation by the court.".
- 3 SEC. 8. REITERATION OF CHAPTERS 119 AND 121 OF TITLE
- 4 18, UNITED STATES CODE, AND FOREIGN IN-
- 5 TELLIGENCE SURVEILLANCE ACT OF 1978 AS
- 6 EXCLUSIVE MEANS BY WHICH DOMESTIC
- 7 ELECTRONIC SURVEILLANCE MAY BE CON-
- 8 **DUCTED.**
- 9 (a) EXCLUSIVE MEANS.—Section 2511(2)(f)
- 10 of title 18, United States Code, is amended by
- 11 striking "and procedures in this chapter" and
- 12 all that follows and inserting "and procedures
- 13 in this chapter, chapters 121 and 206, and the
- 14 Foreign Intelligence Surveillance Act of 1978
- 15 (50 U.S.C. 1801 et seq.) shall be the exclusive
- 16 means by which electronic surveillance (as
- 17 defined in section 101(f) of such Act), the
- 18 interception of domestic wire, oral, and elec-
- 19 tronic communications, the accessing of
- 20 stored electronic communications, and the in-
- 21 stallation and use of pen registers and trap
- 22 and trace devices may be conducted.".
- 23 **(b) AMENDMENT TO FOREIGN INTELLIGENCE**
- 24 SURVEILLANCE ACT OF 1978.—

- (1) Section 109(a).—Section 109(a) of the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1809(a)) is amended by striking "authorized by statute" each place it appears and inserting "author-ized by title I or IV of the Foreign Intel-ligence Surveillance Act (50 U.S.C. 1801– 1811 and 1841–1846), or chapter 119, 121, or 206 of title 18, United States Code".
  - (2) SECTION 307(a).—Section 307(a)(1) of the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1827(a)) is amended by striking "as authorized by statute" and inserting "as authorized by title III of the Foreign Intelligence Surveillance Act (50 U.S.C. 1821–1829) or Rule 41 of the Federal Rules of Criminal Procedure or any other warrant issued by a court of competent jurisdiction".
- (c) AMENDMENT TO TITLE 18, UNITED STATES
  CODE.—Section 2511(2)(a)(ii)(B) of title 18,
  United States Code, is amended by striking
  statutory requirements" and inserting "requirements under this chapter, chapters 121
  and 206, and titles I and IV of the Foreign In-

- 1 telligence Surveillance Act of 1978 (50 U.S.C.
- 2 **1801 et seq.)".**
- 3 SEC. 9. ENHANCEMENT OF ELECTRONIC SURVEILLANCE
- 4 AUTHORITY IN WARTIME AND OTHER COL-
- 5 LECTION.
- 6 Sections 111, 309, and 404 of the Foreign
- 7 Intelligence Surveillance Act of 1978 (50
- 8 U.S.C. 1811, 1829, and 1844) are amended by
- 9 striking "Congress" and inserting "Congress
- 10 or an authorization for the use of military
- 11 force described in section 2(c)(2) of the War
- 12 Powers Resolution (50 U.S.C. 1541(c)(2)) if
- 13 such authorization contains a specific author-
- 14 ization for foreign intelligence collection
- 15 under this section, or if the Congress is un-
- 16 able to convene because of an attack upon the
- 17 United States".
- 18 SEC. 10. AUDIT OF WARRANTLESS SURVEILLANCE PRO-
- GRAMS.
- 20 (a) AUDIT.—Not later than 180 days after
- 21 the date of the enactment of this Act, the In-
- 22 spector General of the Department of Justice
- 23 shall complete an audit of all programs of the
- 24 Federal Government involving the acquisi-
- 25 tion of communications conducted without a

- 1 court order on or after September 11, 2001, in-
- 2 cluding the Terrorist Surveillance Program
- 3 referred to by the President in a radio ad-
- 4 dress on December 17, 2005. Such audit shall
- 5 include acquiring all documents relevant to
- 6 such programs, including memoranda con-
- 7 cerning the legal authority of a program, au-
- 8 thorizations of a program, certifications to
- 9 telecommunications carriers, and court or-
- 10 **ders.**

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## **(b) REPORT.**—

- (1) IN GENERAL.—Not later than 30 12 days after the completion of the audit 13 under subsection (a), the Inspector Gen-14 eral shall submit to the Permanent Select 15 Committee on Intelligence and the Com-16 17 mittee on the Judiciary of the House of 18 Representatives and the Select Com-19 mittee on Intelligence and the Committee on the Judiciary of the Senate a report 20 21 containing the results of such audit, in-22 cluding all documents acquired pursuant 23 to conducting such audit.
  - (2) FORM.—The report under paragraph (1) shall be submitted in unclassi-

1	fied form, but may include a classified
2	annex.
3	(a) Expenies Security CLEADANCE _The

- 3 (c) EXPEDITED SECURITY CLEARANCE.—The
  4 Director of National Intelligence shall ensure
  5 that the process for the investigation and ad6 judication of an application by the Inspector
  7 General or the appropriate staff of the Office
  8 of the Inspector General of the Department of
  9 Justice for a security clearance necessary for
  10 the conduct of the audit under subsection (a)
- 12 SEC. 11. RECORD-KEEPING SYSTEM ON ACQUISITION OF
  13 COMMUNICATIONS OF UNITED STATES PER14 SONS.

is conducted as expeditiously as possible.

- 15 (a) RECORD-KEEPING SYSTEM.—The Direc-16 tor of National Intelligence and the Attorney 17 General shall jointly develop and maintain a 18 record-keeping system that will keep track 19 of—
- 20 (1) the instances where the identity of 21 a United States person whose commu-22 nications were acquired was disclosed by 23 an element of the intelligence community 24 (as defined in section 3(4) of the National 25 Security Act of 1947 (50 U.S.C. 401a(4)))

- that collected the communications to other departments or agencies of the
- 3 United States; and
- 4 (2) the departments and agencies of 5 the Federal Government and persons to 6 whom such identity information was dis-7 closed.
- 8 (b) REPORT.—The Director of National In9 telligence and the Attorney General shall an10 nually submit to the Permanent Select Com11 mittee on Intelligence and the Committee on
  12 the Judiciary of the House of Representatives
  13 and the Select Committee on Intelligence and
  14 the Committee on the Judiciary of the Senate
  15 a report on the record-keeping system created
- 18 SEC. 12. AUTHORIZATION FOR INCREASED RESOURCES RE-

instances referred to in paragraph (1).

16 under subsection (a), including the number of

- 19 LATING TO FOREIGN INTELLIGENCE SUR-
- veillance.
- 21 There are authorized to be appropriated
- 22 the Department of Justice, for the activities of
- 23 the Office of the Inspector General, the Office
- 24 of Intelligence Policy and Review, and other
- 25 appropriate elements of the National Security

1	Division, and the National Security Agency
2	such sums as may be necessary to meet the
3	personnel and information technology de-
4	mands to ensure the timely and efficient proc-
5	essing of—
6	(1) applications and other submis-
7	sions to the court established under sec-
8	tion 103(a) of the Foreign Intelligence
9	Surveillance Act of 1978 (50 U.S.C.
10	1803(a));
11	(2) the audit and reporting require-
12	ments under—
13	(A) section 105D of such Act; and
14	(B) section 10; and
15	(3) the record-keeping system and re-
16	porting requirements under section 11.
17	SEC. 13. ADDITIONAL PERSONNEL FOR PREPARATION AND
18	CONSIDERATION OF APPLICATIONS FOR OR
19	DERS APPROVING ELECTRONIC SURVEIL
20	LANCE AND PHYSICAL SEARCH.
21	(a) Office of Intelligence of the Na-
22	TIONAL SECURITY DIVISION.—
23	(1) ADDITIONAL PERSONNEL.—The Of-
24	fice of Intelligence of the National Secu-
25	rity Division of the Department of Justice

- is hereby authorized such additional personnel as may be necessary to carry out the prompt and timely preparation, modification, and review of applications under Foreign Intelligence Surveillance Act of 1978 for orders under that Act for foreign intelligence purposes.
  - eral shall assign personnel authorized by paragraph (1) to and among appropriate offices of the intelligence community (as defined in section 3(4) of the National Security Act of 1947 (50 U.S.C. 401a(4))) in order that such personnel may directly assist personnel of the Intelligence Community in preparing applications described in that paragraph and conduct prompt and effective oversight of the activities of such agencies under Foreign Intelligence Surveillance Court orders.

## (b) DIRECTOR OF NATIONAL INTELLIGENCE.—

(1) ADDITIONAL LEGAL AND OTHER PER-SONNEL.—The Director of National Intelligence is hereby authorized such additional legal and other personnel as may

- be necessary to carry out the prompt and
   timely preparation of applications under
   the Foreign Intelligence Surveillance Act
   of 1978 for orders under that Act approv-
- 5 ing electronic surveillance for foreign in-
- 6 **telligence purposes.**
- 7 (2) Assignment.—The Director of National Intelligence shall assign personnel 8 authorized by paragraph (1) to and 9 among the intelligence community (as de-10 fined in section 3(4) of the National Secu-11 rity Act of 1947 (50 U.S.C. 401a(4)), in-12 cluding the field offices of the Federal 13 Bureau of Investigation, in order that 14 such personnel may directly assist per-15 sonnel of the intelligence community in 16 17 preparing applications described in that 18 paragraph.
- 19 **(c) Additional Legal and Other Per-**20 **sonnel for Foreign Intelligence Surveil-**
- 21 LANCE COURT.—There is hereby authorized for
- 22 the court established under section 103(a) of
- 23 the Foreign Intelligence Surveillance Act of
- 24 1978 (50 U.S.C. 1803(a)) such additional staff
- 25 personnel as may be necessary to facilitate

- 1 the prompt and timely consideration by that
- 2 court of applications under such Act for or-
- 3 ders under such Act approving electronic sur-
- 4 veillance for foreign intelligence purposes.
- 5 Personnel authorized by this paragraph shall
- 6 perform such duties relating to the consider-
- 7 ation of such applications as that court shall
- 8 direct.
- 9 (d) SUPPLEMENT NOT SUPPLANT.—The per-
- 10 sonnel authorized by this section are in addi-
- 11 tion to any other personnel authorized by
- 12 **law.**
- 13 SEC. 14. DOCUMENT MANAGEMENT SYSTEM FOR APPLICA-
- 14 TIONS FOR ORDERS APPROVING ELEC-
- 15 TRONIC SURVEILLANCE.
- 16 (a) System Required.—The Attorney Gen-
- 17 eral shall, in consultation with the Director of
- 18 National Intelligence and the Foreign Intel-
- 19 ligence Surveillance Court, develop and im-
- 20 plement a secure, classified document man-
- 21 agement system that permits the prompt
- 22 preparation, modification, and review by ap-
- 23 propriate personnel of the Department of Jus-
- 24 tice, the Federal Bureau of Investigation, the
- 25 National Security Agency, and other applica-

- 1 ble elements of the United States Government
- 2 of applications under the Foreign Intelligence
- 3 Surveillance Act of 1978 (50 U.S.C. 1804) be-
- 4 fore their submission to the Foreign Intel-
- 5 ligence Surveillance Court.
- 6 **(b) SCOPE OF SYSTEM.—The document man-**
- 7 agement system required by subsection (a)
- 8 shall—
- 9 (1) permit and facilitate the prompt
- submittal of applications to the Foreign
- 11 Intelligence Surveillance Court under the
- 12 Foreign Intelligence Surveillance Act of
- 13 **1978; and**
- 14 (2) permit and facilitate the prompt
- transmittal of rulings of the Foreign In-
- telligence Surveillance Court to per-
- sonnel submitting applications described
- in paragraph (1), and provide for the se-
- 19 cure electronic storage and retrieval of
- all such applications and related matters
- with the court and for their secure trans-
- 22 mission to the National Archives and
- 23 **Records Administration.**

1	SEC. 15. TRAINING OF INTELLIGENCE COMMUNITY PER
2	SONNEL IN FOREIGN INTELLIGENCE COL
3	LECTION MATTERS.
4	The Director of National Intelligence
5	shall, in consultation with the Attorney Gen-
6	eral—
7	(1) develop regulations to establish
8	procedures for conducting and seeking
9	approval of electronic surveillance, phys-
10	ical search, and the installation and use
11	of pen registers and trap and trace de-
12	vices on an emergency basis, and for pre-
13	paring and properly submitting and re-
14	ceiving applications and orders under
15	the Foreign Intelligence Surveillance Act
16	of 1978; and
17	(2) prescribe related training on the
18	Foreign Intelligence Surveillance Act of
19	1978 and related legal matters for the
20	personnel of the applicable agencies of
21	the intelligence community (as defined in
22	section 3(4) of the National Security Act

of 1947 (50 U.S.C. 401a(4))).

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1	SEC. 16. INFORMATION FOR CONGRESS ON THE TERRORIST
2	SURVEILLANCE PROGRAM AND SIMILAR PRO-
3	GRAMS.
4	As soon as practicable after the date of
5	the enactment of this Act, but not later than
6	seven days after such date, the President
7	shall fully inform each member of the Perma-
8	nent Select Committee on Intelligence of the
9	House of Representatives and the Select Com-
10	mittee on Intelligence of the Senate on the fol-
11	lowing:
12	(1) The Terrorist Surveillance Pro-
13	gram of the National Security Agency.
14	(2) Any program in existence from
15	September 11, 2001, until the effective
16	date of this Act that involves, whether in
17	part or in whole, the electronic surveil-
18	lance of United States persons in the
19	United States for foreign intelligence or
20	other purposes, and which is conducted
21	by any department, agency, or other ele-
22	ment of the United States Government, or
23	by any entity at the direction of a depart-

ment, agency, or other element of the

United States Government, without fully

complying with the procedures set forth

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- in the Foreign Intelligence Surveillance
- 2 Act of 1978 (50 U.S.C. 1801 et seq.) or
- 3 **chapter 119, 121, or 206 of title 18, United**
- 4 States Code.
- 5 SEC. 17. TECHNICAL AND CONFORMING AMENDMENTS.
- 6 (a) TABLE OF CONTENTS.—The table of con-
- 7 tents in the first section of the Foreign Intel-
- 8 ligence Surveillance Act of 1978 (50 U.S.C.
- 9 1801 et seq.) is amended by striking the items
- 10 relating to sections 105A, 105B, and 105C and
- 11 inserting the following new items:
  - "Sec. 105A. Clarification of electronic surveillance of non-United States persons outside the United States.
  - "Sec. 105B. Procedure for authorizing acquisitions of communications of non-United States persons located outside the United States.
  - "Sec. 105C. Emergency authorization of acquisitions of communications of non-United States persons located outside the United States.
  - "Sec. 105D. Oversight of acquisitions of communications of non-United States persons located outside of the United States.".
- 12 (b) SECTION 103(e) OF FISA.—Section
- 13 **103(e) of the Foreign Intelligence Surveillance**
- 14 Act of 1978 (50 U.S.C. 1803(e)) is amended—
- 15 (1) in paragraph (1), by striking
- 16 **"105B(h) or"; and**
- 17 (2) in paragraph (2), by striking
- 18 **"105B(h) or".**
- 19 (c) Repeal of Certain Provisions of the
- 20 PROTECT AMERICA ACT OF 2007.—Sections 4

1	and 6 of the Protect America Act of 2007 (Pub-
2	lic Law 110-55) are hereby repealed.
3	SEC. 18. SUNSET; TRANSITION PROCEDURES.
4	(a) SUNSET OF NEW PROVISIONS.—
5	(1) In general.—Except as provided
6	in paragraph (2), effective on December
7	31, 2009—
8	(A) sections 105A, 105B, 105C, and
9	105D of the Foreign Intelligence Sur-
10	veillance Act of 1978 (50 U.S.C. 1801 et
11	seq.) are hereby repealed; and
12	(B) the table of contents in the
13	first section of such Act is amended
14	by striking the items relating to sec-
15	tions 105A, 105B, 105C, and 105D.
16	(2) Acquisitions authorized prior to
17	SUNSET.—Any authorization or order
18	issued under section 105B of the Foreign
19	Intelligence Surveillance Act of 1978, as
20	amended by this Act, in effect on Decem-
21	ber 31, 2009, shall continue in effect until
22	the date of the expiration of such author-
23	ization or order.
24	(b) Acquisitions Authorized Prior to En-
25	ACTMENT.—

- **(1) Effect.—Notwithstanding** the amendments made by this Act, an authorization of the acquisition of foreign intel-ligence information under section 105B of the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) made be-fore the date of the enactment of this Act shall remain in effect until the date of the expiration of such authorization or the date that is 180 days after such date of enactment, whichever is earlier.
  - (2) REPORT.—Not later than 30 days after the date of the expiration of all authorizations of acquisition of foreign intelligence information under section 105B of the Foreign Intelligence Surveillance Act of 1978 (as added by Public Law 110–55) made before the date of the enactment of this Act in accordance with paragraph (1), the Director of National Intelligence and the Attorney General shall submit to the Permanent Select Committee on Intelligence and the Committee on the Judiciary of the House of Representatives and the Select Committee on

- Intelligence and the Committee on the Judiciary of the Senate a report on such authorizations, including—
  - (A) the number of targets of an acquisition under section 105B of such Act (as in effect on the day before the date of the enactment of this Act) that were later determined to be located in the United States;
  - (B) the number of persons located in the United States whose communications have been acquired under such section;
  - (C) the number of reports disseminated containing information on a United States person that was collected under such section;
  - (D) the number of applications submitted for approval of electronic surveillance under section 104 of such Act based upon information collected pursuant to an acquisition authorized under section 105B of such Act (as in effect on the day before the

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1	date of the enactment of this Act);
2	and
3	(E) a description of any incidents
4	of non-compliance with an authoriza-
5	tion under such section, including in-
6	cidents of non-compliance by-
7	(i) an element of the intel-
8	ligence community with proce-
9	dures referred to in subsection
10	(a)(1) of such section;
11	(ii) an element of the intel-
12	ligence community with mini-
13	mization procedures referred to
14	in subsection (a)(5) of such sec-
15	tion; and
16	(iii) a person directed to pro-
17	vide information, facilities, or
18	technical assistance under sub-
19	section (e) of such section.
20	(3) Intelligence community de-
21	FINED.—In this subsection, the term "in-
22	telligence community" has the meaning
23	given the term in section 3(4) of the Na-
24	tional Security Act of 1947 (50 U.S.C.
25	401a(4)).

## Union Calendar No. 231

110TH CONGRESS H. R. 3773

[Report No. 110-373, Parts I and II]

To amend the Foreign Intelligence Surveillance Act of 1978 to establish a procedure for authorizing certain acquisitions of foreign intelligence, and for other purposes.

OCTOBER 12, 2007

Reported from the Committee on the Judiciary with an amendment

OCTOBER 12, 2007

Reported from the Permanent Select Committee on Intelligence with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed